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U.S. ATTORNEY'S OFFICE Land and Natural Resources Division

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UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,

Plaintiff,

vs.

CITY OF SAN JOSE, CALIFORNIA, STATE OF CALIFORNIA, and A.J. RAISCH PAVING CO.,

Defendant.

Case No. C 91-20337 JW

ORDER FOR ENTRY OF CONSENT DECREE

This Court has reviewed the proposed consent decree, the motion and supporting materials for entry of the decree, the comments and the United States! responses thereto, and any other materials submitted with respect to this matter. After consideration, this Court finds that the proposed consent decree is fair, reasonable, and consistent with the purposes of the Comprehensive Environmental Response Compensation and Liability Act ("CERCLA"), 42 U.S.C. §§ 9606 and 9607. 90-11-2-353

TO SHEET OF JUSTICE

ANDS DIVISION

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THEREFORE, IT IS HEREBY ORDERED that the proposed Consent Decree, lodged with this Court on June 7, 1991, is entered as an Order of this Court.

IT IS SO ORDERED.

Dated: 1) Liter 27, 1991

HONORABLE JAMES WARE
United States District Judge

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                      NORTHERN DISTRICT OF CALIFORNIA
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    UNITED STATES OF AMERICA,
                                         Civ. #89-
                    Plaintiff.
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23
                                         Consent Decree
    CITY OF SAN JOSE, CALIFORNIA;
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    A.J. RAISCH PAVING CO.,
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                    Defendants.
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## RECITALS

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3	WHEREAS Plaintiff, United States of America ("Plaintiff" or
4	"United States"), on behalf of the Administrator of the United
5	States Environmental Protection Agency ("EPA"), and the United
6 ;	States Army Corps of Engineers ("COE") filed a complaint, simul-
7	taneously with the lodging of this Consent Decree, pursuant to
!	CERCLA and the CWA to compel Defendants City of San Jose,
8	California ("City" or "San Jose") and A. J. Raisch Paving Co.
9	("Raisch") to perform Remedial Design and Remedial Action
10	("RD/RA") pursuant to CERCLA and the Record of Decision, as
11	modified, (ROD) (Appendix A and A-1), to mitigate associated
12	impacts to the wetlands and to recover all Response Costs that
13	have been and will be incurred by the United States in response
14	
15	to releases and threatened releases of hazardous substances from
16	the facility known as the Ring Levee Site;
,	Withthe can loss constructed the wing laws in 1882 during

WHEREAS San Jose constructed the ring levee in 1983 during a flood as an interim measure;

WHEREAS the levee was constructed from soil containing naturally occurring serpentine asbestos fibers; Raisch and others supplied the material for the levee to San Jose;

WHEREAS in 1986, EPA began applying a polymer dust suppressant to the levee to prevent releases to the environment of asbestos fibers from the levee; in 1988, San Jose entered into Administrative Consent Order No. 88-15 with EPA, pursuant to Section 106(a) of CERCLA, 42 U.S.C. § 9606(a), in which San Jose agreed to continue the polymer spraying operation. Acting

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pursuant to that Order, San Jose sprayed the levee with polymer in July, 1988 and again in October 1989;

WHEREAS the South Bay Asbestos Area Site is listed on the National Priorities List pursuant to CERCLA § 105, 42 U.S.C. § 9605, and the Ring Levee Site is an Operable Unit of the South Bay Asbestos Area Site;

WHEREAS on September 29, 1988, EPA signed a ROD selecting a vegetative soil cover remedy for the Ring Levee Operable Unit of the South Bay Asbestos Area, but the ROD stated that removal of the levee would be acceptable to EPA as an alternative remedy if potentially responsible parties would agree to carry out the removal; this Consent Decree documents the Defendants' agreement to remove the ring levee; EPA will release a new proposed plan which documents the differences between the remedy described in the September 1988 ROD and the remedy proposed by the Defendants and embodied in this Decree. After a public notice and comment period, and prior to moving for entry of this Decree, EPA will issue a ROD amendment. After it has been signed by EPA, the ROD amendment will be attached as Appendix A-1 to this Decree;

WHEREAS the areas depicted as D-1 and Truckyards on the maps attached as Exhibits A and C, respectively, were areas of pre-existing high ground prior to the construction of the Levee and the area depicted as D-2 on the map attached as Exhibit A represents the original configuration of the Levee which the City scraped and removed in 1983; and EPA has determined that Raisch's and the City's contribution of hazardous substances to Areas D-1

and D-2, and the truckyard areas adjacent to the Ring Levee is limited to asbestos-contaminated fill material they supplied for construction of the ring levee, which may have come to be located in the D-1, D-2, or truckyard areas;

WHEREAS EPA has determined that (1) Raisch's and the City's contribution of hazardous substances to the D-1, D-2, or truckyard areas, if any, is minimal in comparison to other hazardous substances in these areas; (2) the toxic or other hazardous effects of the hazardous substances contributed, if any, do not contribute disproportionately to the cumulative toxic or other hazardous effects of the hazardous substances at the D-1, D-2, and truckyard areas; and (3) the de minimis settlement set forth in Section XVIII involves only a minor portion of the estimated response costs that have been and will be incurred at the D-1, D-2, and truckyard areas;

whereas the ring levee, or portions thereof, was constructed in wetlands, which are "waters of the United States" within the meaning of 33 U.S.C. § 1362(7) and regulations promulgated thereunder;

WHEREAS the Department of the Interior, as the Natural Resource Trustee, has determined that the mitigation and restoration activities set forth in Section VI of this Decree, if performed in accordance with the terms of this Decree, will adequately restore any natural resources that have been damaged by the existence of the ring levee and that therefore a covenant not to sue for natural resource damages is appropriate;

WHEREAS EPA has conferred with the State of California in accordance with Section 121(f) of CERCLA;

WHEREAS Defendants have agreed to the making and entry of this Consent Decree, pursuant to CERCLA § 122, 42 U.S.C. § 9622, prior to the taking of any testimony, based upon the complaint filed in the case, without any admission of liability or fault, and the Parties agree that settlement of this matter and entry of this Consent Decree is made in good faith in an effort to avoid further expense and protracted litigation;

WHEREAS EPA has determined that the settlement of this case is practicable and in the public interest,

NOW THEREFORE IT IS HEREBY ORDERED, ADJUDGED, AND DECREED AS FOLLOWS:

#### I. JURISDICTION

- (A.) The Court has jurisdiction over the subject matter of this Consent Decree pursuant to Sections 106, 107, and 113 of the Comprehensive Environmental Response, Compensation, and Liability Act, ("CERCLA"), 42 U.S.C. §§ 9606, 9607 and 9613, and Section 309 of the Federal Water Pollution Control Act, ("CWA"), 33 U.S.C. § 1319, and 28 U.S.C. §§ 1331 and 1345.
- (B.) Defendants do not contest and agree not to contest the jurisdiction of the United States to maintain this action or the Court's jurisdiction to enter and enforce this Consent Decree.

## II. <u>DEFINITIONS</u>

The following definitions shall apply to this Consent Decree:

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CERCLA means the Comprehensive Environmental Response, Compensation and Liability Act, 42 U.S.C. §§ 9601 et seg., as amended by the Superfund Amendments and Reauthorization Act of 1986, Public Law 99-499.

- The City of San Jose ("City") means the City of San Jose, California, including the area of San Jose known as "Alviso."
- (C.) Completion of the Coyote Creek Flood Control Project means the completion of the improvement of the Coyote Creek from the San Francisco Bay to Montague Expressway to carry the 100 year flood flows. The project will be deemed complete upon the issuance of a notice of completion by the Santa Clara Valley Water District, which is the lead agency for this project. It is presently anticipated that the project will be completed by the fall of 1994.
- (D.) Hazardous Substances shall have the meaning set forth by Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).
- The National Contingency Plan (NCP) means the plan promulgated pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605, and codified at 40 C.F.R. Part 300, as amended.
- (F.) Oversight means the United States' and its contractors' review, inspection, analysis and verification of remedial Work and reports of the Defendants as required under the terms of this Consent Decree.
- (G.) <u>Parties</u> means all parties who are signatories to this Consent Decree.

5 the EPA Region IX Regional Administrator on September 29, 1988, 6 : 7

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describing the remedy selected by EPA for cleanup of the Ring Levee Site (which is attached as Appendix A), and the amendment

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selecting the remedy of removal of the ring levee (which amendment will be attached as Appendix A-1 after its issuance). (J.) Release shall be used as that term is defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).

Remedial Design consistent with the NCP and EPA Superfund Remedial Design and Remedial Action Guidance, including on-site construction, treatment processes, removal, grading, and any other tasks necessary to effectuate the requirements set forth in the ROD.

(K.) Remedial Action (RA) means the implementation of the

Record of Decision (ROD) means the document, signed by

Remedial Design (RD) means all Work undertaken to design the technical aspects of the remedial activities to be implemented at the Site.

- Removal shall mean the removal of ring levee material and shall not have the meaning set forth in Section 101(23) of CERCLA, 42 U.S.C. § 9601(23).
- (N.) Response Costs means all costs, including but not limited to, administrative, enforcement, investigative, oversight, access, removal and remedial costs, incurred by EPA and

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the Department of Justice (DOJ) in connection with the response taken by the EPA at the Site pursuant to CERCLA.

- (0.) The <u>Ring Levee Site</u> ("Site," or "Facility") means the ring levee, constructed by the City of San Jose in 1983 and located in the community of Alviso. A map of the Ring Levee Site is attached as Exhibit A. The Ring Levee Site <u>does not</u> include the areas on Exhibit A labeled D-1 or D-2 or the areas identified as "truckyards" on Exhibit C.
- (P.) The <u>South Bay Asbestos Area</u> means the South Bay Asbestos CERCLA site as listed on the National Priorities List pursuant to CERCLA § 105, 42 U.S.C. § 9605.
- (Q.) The <u>United States</u>, or <u>Plaintiff</u>, means the United States, including any and all departments, agencies, officers, administrators, and representatives thereof.
- (R.) Wetlands means diked, seasonal wetlands similar to wetlands of New Chicago Marsh adjacent to the Ring Levee Site. In general, seasonal wetlands are ponded or inundated by water during the rainy season (November through April) and dry during the summer months. The extent of ponding on seasonal wetlands will vary from year to year, partially depending on precipitation levels. Most of the New Chicago Marsh is shown on the United States Fish and Wildlife Service (FWS) 1985 National Wetland Inventory Map, Milpitas, California, as seasonally flooded, meaning that surface water is present for extended periods especially early in the growing season, but is absent by the end

. • 1 of the season in most years. When surface water is absent, the 2 water table is often near the land surface. 3 (S.) All terms not defined herein shall have the definition 4 set forth in CERCLA or other applicable statute or regulation or 5 if not defined therein, they shall have their ordinary meaning. III. PURPOSE 7 The purpose of this Consent Decree is to serve the (A.) 8 public interest by providing for the: 9 (1.) protection of the public health, welfare, and the 10 environment from releases and threatened releases of hazardous 11 substances from the ring levee by implementation of the RD/RA as 12 set out in Section V (RD/RA Work to be Performed) of this Consent 13 Decree and in the ROD; 14 (2.) reimbursement of the Superfund for Response Costs 15 incurred, and to be incurred, by EPA and DOJ in connection with 16 the Ring Levee Site pursuant to Section XV; and 17 (3.) mitigation of any negative wetland impacts caused 18 by the levee as set out in Section VI (Wetlands Restoration and 19 Mitigation Work to be Performed) of this Consent Decree. 20 (B.) The RD/RA is intended to implement the ROD. The RD/RA 21 shall meet the substantive standards of all "applicable re-22 quirements" and "relevant and appropriate requirements" (ARARS) 23 as set forth in Section 121(d) of CERCLA, 42 U.S.C. § 9621(d), 24 the NCP, and any applicable EPA policies and guidances. 25

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(A.) Each undersigned representative of the parties to the Consent Decree certifies that he or she is fully authorized to enter into the terms and conditions of this Decree and to execute and legally bind such party to this document.

- (B.) This Consent Decree shall apply to and be binding upon Defendants, their successors, and assigns, and upon the United States.
- Defendants agree to provide a copy of this Consent Decree, as lodged, along with all relevant additions and modifications to this Consent Decree, to each person, including all contractors and subcontractors, retained to perform the Work contemplated by this Decree, within 30 days of retainer, and shall condition any contract for the Work on compliance with this Consent Decree.
- Defendants agree that they are jointly and severally liable for compliance with all provisions of this Decree except the provisions of Section VI relating solely to wetland mitigation and restoration.
- San Jose agrees to accept responsibility for performing the Wetlands Mitigation and Restoration Work as set out in Section VI of this Decree.

## RD/RA WORK TO BE PERFORMED

Defendants shall, at their own expense, remove and dispose of the ring levee in accordance with the ROD and this 26 Consent Decree, subject to EPA oversight and approval. Following

CONSENT DECREE - 12 -

removal of the levee and completion of the Remedial Action, the Ring Levee Site shall not exhibit the presence of asbestos in the soil in an amount above one percent (1%) as detected by Polarized Light Microscopy (PLM) analysis, as further set forth in subsection (G.) (Removal and Grading Specifications), below. RD/RA Work, as set forth in this Section, including the confirmation sampling pursuant to subsection (F.)(4.), shall be completed by no later than August 31, 1995, or within one year after Completion of the Coyote Creek Flood Control Project, whichever comes first.

- (B.) All Remedial Design Work to be performed by the Defendants pursuant to this Consent Decree shall be under the direction and supervision of Raisch and/or a qualified professional architect or engineer. Before bids or proposals for any such engineer or architect are solicited by the Defendants, the Defendants shall submit to EPA in writing their bid specifications or requests for proposals (RFPs) including required qualifications and experience. Any engineer or architect chosen by Defendants shall have such qualifications and experience as have been approved by EPA. Prior to the initiation of remedial design Work for the Site, the Defendants shall notify EPA in writing, of the name, title, and qualifications of any engineer or architect to be used in carrying out the remedial design Work to be performed pursuant to this Consent Decree.
- (C.) All Remedial Action Work to be performed by theDefendants pursuant to this Consent Decree shall be performed by

CONSENT DECREE - 13 -

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Raisch and/or shall be under the direction and supervision of a qualified professional engineer. Before bids or proposals for any such professional engineer and any contract personnel are solicited by the Defendants, the Defendants shall submit to EPA in writing its bid specifications or requests for proposals (RFPs) including required qualifications and experience for such engineer and contract personnel. Any engineer or contract personnel chosen by the City shall have such qualifications and experience as have been approved by EPA. Prior to the initiation of remedial action Work at the Site, the Defendants shall notify EPA in writing, of the name, title, and qualifications of the engineer, and the names of principal contractors and/or subcontractors (including laboratories) to be used in carrying out the Work to be performed pursuant to this Consent Decree.

(D.) The procedures set forth in subsections (B.) and (C.), above, are intended to accommodate the constraints of the City's bid solicitation and consultant selection processes. However, EPA retains the right to disapprove any engineer, architect, contractor, or other personnel selected by Defendants in accordance with subsection (B.) or (C.) above. EPA shall notify Defendants of any such disapprovals within 10 days of receipt of the name(s) of any such personnel. Any such disapproval shall be subject to the dispute resolution procedures of Section XXI and shall constitute a force majeure event, and the provisions of Section XXII shall apply.

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(E.) As part of the Ring Levee Site remediation, Defendants
shall complete the following tasks as further delineated in this
Decree:

(1.) <u>Design and Implementation</u>. Defendants shall design and implement, subject to EPA approval, a plan for proper removal (including dust control measures during removal) and disposal of the ring levee in accordance with the ROD and this Consent Decree.

# (2.) <u>Dust Suppression</u>.

- (a.) Until commencement of the Remedial Action,

  Defendants shall periodically apply a chemical dust suppressant
  to the levee. Within 60 days of entry of this Decree, and prior
  to the application of the dust suppressant, Defendants shall
  submit a plan to EPA, subject to EPA approval, which identifies
  the polymer to be used, describes the application method and
  includes a schedule for inspection and application.
- (b.) Subject to EPA's approval of the proposed plan pursuant to subsection (2.)(a.), above, Defendants shall apply the dust suppressant as needed, but not more than twice annually. Defendants shall inspect the levee and dust suppressant material at least once each quarter year and shall immediately repair any damaged areas.
- (c.) If Defendants decide to use a different dust suppressant, they shall submit a revised plan to EPA, subject to EPA approval, prior to the application of the new dust suppressant.

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(3.) <u>Community Relations</u>. Defendants shall inform the residents of Alviso of the RD/RA progress, as set forth in the Community Outreach Plan in subsection (F.)(6) below and as required by Section XXVI (Community Relations) of this Decree.

(F.) <u>Documents to be submitted</u> ("Deliverables"):

(1.)RD/RA Work Plan. Within one year of the entry of this Decree, Defendants shall submit a Work Plan to EPA for the Remedial Design and Remedial Action at the Site (RD/RA Work Plan). The RD/RA Work Plan: 1) shall provide a schedule for implementation of the RD/RA, including a schedule for Defendant's initial submittal of the deliverables described below (excluding the Monthly and/or Quarterly Progress Reports); 2) shall include a detailed outline of the contents of the deliverables required pursuant to subsections (F.)(2.)-(8.), below; 3) shall include a proposal for dust control measures to be taken during the removal of the levee; and 4) shall designate which project coordinator (i.e., City's or Raisch's) shall be the primary contact for the various components of the Remedial Design and Remedial Action. The schedule for the deliverables shall include fixed calendar dates for the submittal of the Conceptual Design, the Quality Assurance/Quality Control Plan, the Community Outreach Plan, and the Worker Health and Safety Plan. For all other deliverables, the schedule shall include dates that are described in terms of specified time periods measured with relation to the Completion of the Coyote Creek Flood Control Project. The RD/RA Work Plan shall be developed in conformance with the ROD, this Consent

Decree, EPA Superfund Remedial Design and Remedial Action Guidance, and any additional guidance documents provided to the Defendants by EPA.

(2.) Remedial Design Reports. Defendants shall submit Remedial Design Reports, as set forth below, which will explain in detail how the Defendants will design and implement the remedy (based on the Removal and Grading Specifications set forth in subsection (G.) and as generally described in Appendix B to this Decree). These reports shall be submitted, first as a conceptual design, and then as a 30%, Pre-Final and Final Design as follows:

(a.) <u>Conceptual Design</u>. Defendants shall submit a conceptual design for the RA that discusses how the remedy will be designed and implemented in general terms and that also includes a process for identification of potential disposal or reuse sites.

(b.) 30% Design. Defendants shall submit a 30% Remedial Design Report that includes, but is not limited to:

(i) 30% plans and specifications,

- (ii) a discussion of compliance with Applicable or Relevant and Appropriate Requirements (ARARS), as identified in the ROD,
- (iii) a discussion of equipment setup to minimize impact on the wetlands, and employee and consultant training as necessary for asbestos removal procedures and health and safety procedures, and

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3	(3.) Final Remedial Action Report. Defendants shall
_	submit a Final Remedial Action Report after the completion of the
4 ·	Remedial Action. The Final Remedial Action Report shall document
5	Defendants' complete performance of the Remedial Action in
6	compliance with the ROD, this Consent Decree, and the Final
7	Remedial Design Report. The Final Remedial Action Report shall
8	
9	include, <u>inter alia</u> , the results of the confirmation sampling as
10	performed in accordance with the Confirmation Sampling Plan and a
	discussion of any additional post-sampling removal required by
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(4.) Confirmation Sampling Plan.

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(a.) Defendants shall submit to EPA for its approval a Confirmation Sampling Plan for sampling, based on the Removal and Grading Specifications set forth in subsection (G.), below, to demonstrate the completion of the Remedial Action.

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(b.) The Confirmation Sampling Plan shall include, but not be limited to, the following:

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(i) identification of sampling locations,

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(ii) sampling procedures,

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(iii) number of samples to be collected that statistically represent the area covered by the ring levee, and

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(iv) sampling analysis.

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(5.) Quality Assurance/Quality Control Plan.

26 Defendants shall submit a Quality Assurance/Quality Control Plan

CONSENT DECREE - 19 -

subsection (G.), below.

("QA/QC Plan") for implementation of the remedial action. The
QA/QC Plan shall be prepared in accordance with current EPA
guidance, Interim Guidelines and Specifications for Preparing
Ouality Assurance Project Plans, QAMS-005/80. The QA/QC plan
shall include provisions for data validation.

(6.) Community Outreach Plan. Defendants shall submit a plan for soliciting public comments and informing the public of RD/RA project status and the presence of asbestos in the ring levee. The Community Outreach Plan shall be prepared as a supplement to the EPA Community Relations Plan for the South Bay Asbestos Area Site. The Plan shall provide for written communication(s) with the public ("fact sheet(s)") and community meeting(s), if appropriate; shall provide for EPA review and approval of the fact sheet(s) and written information released to the public at such community meetings; shall provide for a minimum of two weeks notice to the community of Remedial Action activities; shall provide that community outreach materials be translated into Spanish and that a Spanish/English interpreter be available at any community meetings; and shall designate a person to act as a Community Contact for the Site who shall be present at the Site during removal of the levee. Following approval of the Community Outreach Plan by EPA, Defendants shall make a copy of the plan available for public inspection at the Alviso Library or the Family Health Foundation.

(7.) Worker Health and Safety Plan. Defendants shall submit a Worker Health and Safety Plan that meets the

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requirements of 29 CFR Part 1910.120 and EPA's Standard Operating Safety Guides.

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(8.) <u>Permitting Plan</u>. Defendants shall submit a plan describing any or all approvals and permits necessary for completion of the RD/RA and the Defendants' proposal for satisfying any such permit or approval.

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(9.) RD/RA Progress Reports. Defendants shall provide written progress reports to EPA which shall describe all actions taken to comply with this Consent Decree, including a general description of activities commenced or completed during the reporting period (including dust suppression), Remedial Design and/or Remedial Action activities projected to be commenced or completed during the next reporting period, any problems that have been encountered or are anticipated by Defendants in commencing or completing the RD/RA activities, and the results of and sampling, tests, or other data gathering effort. These progress reports shall be submitted to EPA on a quarterly basis, beginning three months after entry of the decree, until three months before the Remedial Action is projected to begin. Thereafter, RD/RA progress reports shall be submitted to EPA on a monthly basis until the Final Remedial Action Report is submitted in accordance with subsection (F.)(3.), above. The reports shall be submitted to EPA by the 10th of each month (or every third month during the period when reports are due on a quarterly basis) for Work done in the preceding month(s) and planned for the current (and/or succeeding) month(s).

# (G.) Removal and Grading Specifications

(1.) AREAS A. B. C. E. F. G. H. I. AND J: Materials shall be excavated and removed from Areas A, B, C, E, F, G, H, I, and J, (which areas are further described in Appendix B, and are depicted on the map of the Ring Levee Site attached as Exhibit A to this Decree), to estimated pre-existing grades.

(2.) Soil samples shall then be taken along the centerline of the levee, at approximately 100 foot intervals. At these locations, samples shall be taken both at pre-existing grade and at a depth one foot below pre-existing grade. Samples shall be analyzed for asbestos content using Polarized Light Microscopy (PLM) analysis.

- (3). No further material shall be required to be removed if results of soil testing show that exposed surface soil contains less than 1% asbestos.
- (4.) If material at pre-existing grade contains greater than 1% asbestos, but material at a one foot depth below pre-existing grade does not, then excavation shall continue up to one foot depth below pre-existing grade until exposed surface soil contains less than 1% asbestos. Material excavated below pre-existing grade shall be dressed to establish final pre-existing grades.
- (5.) If both the samples at pre-existing grade and at a one foot depth below pre-existing grade contain greater than 1% asbestos, then this condition shall be presumed to have pre-

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existed the construction of the ring levee, and no additional material shall be required to be removed.

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(6.) Any disposal or re-use site options identified by Defendants shall be discussed in the Final Remedial Design Plan required by subsection (F.)(2.)(b.)(ii), above, and shall be subject to EPA approval pursuant to Section VII. Fill material containing asbestos that is removed during the Remedial Action need not be disposed of at a RCRA landfill, provided, however, that any disposal or reuse must permanently encapsulate the asbestos fill material in a manner that is protective of public health and the environment and must comply with all applicable federal and state laws and regulations. Prior to approval of Defendants' proposed disposal or reuse site option(s), EPA will confer with the State of California concerning the proposal(s)' compliance with applicable state laws and regulations.

(7.) Defendants shall provide appropriate personnel, including a field biologist, as necessary, to oversee the Work, to ensure that the Work is performed in a manner that minimizes disturbance to the wetlands and wildlife, and to ensure that the final grading of the Remedial Action is consistent with the Restoration and Mitigation Plans. Whenever possible, earth moving equipment shall work from fill as it is removed, and shall not enter adjacent wetland area. Defendants shall not operate earth moving equipment in existing wetland areas except on areas or pads designed and constructed to minimize disturbance to the wetlands and wildlife. Defendants shall restore any such area or

pad as determined necessary by the DE at the completion of the Work.

areas where only upper asbestos-laden layers of the levee will be removed shall be graded as gradually as possible to prevent or

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VI. RESTORATION AND MITIGATION WORK TO BE PERFORMED

minimize erosion into the wetlands.

The slopes of the levee adjacent to the wetland

(A.) Obligation to Restore and Mitigate: The City shall restore and mitigate for wetland and upland areas buried under the ring levee and its appurtenant structures and areas disturbed by the RD/RA, in accordance with the provisions of this Section. The Restoration and Mitigation Work required by this Section shall be performed in accordance with the final approved Restoration and Mitigation Plans, the Mitigation and Restoration Area Surveys, and in accordance with the other terms of this Section; provided, however, that if EPA is unable to certify the completion of the Remedial Action pursuant to Section XXXIV(A.) within three months of receipt of the Final Remedial Action Report, the dates for completion of the Restoration and Mitigation Work shall be extended by the length of time corresponding to EPA's delay.

(1.) The Mitigation Work required by subsection (F.), below, [soil preparation (including excavation and grading), planting and seeding], including all tasks necessary for the performance of such Work, shall be completed as soon as practicable, but no later than December 31, 1995.

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- (2.) The Restoration Work required by subsection (F.), below, (soil preparation, planting and seeding), including all tasks necessary for the performance of such Work, shall be completed as soon as practicable, but no later than October 31, 1996.
- (B.) All wetlands Restoration and Mitigation Work pursuant to this Section shall be performed by persons and/or firms with qualifications and experience suitable to perform the Work required by this Section. In addition, the Restoration and Mitigation Work (R/M Work) shall be performed under the supervision (including field supervision) of a biologist with qualifications and experience suitable to oversee and review the wetlands Restoration and Mitigation Work. Before bids or proposals for such consultants and/or contract personnel are solicited by the City, the City shall submit to the District Engineer (DE) for the U.S. Army Corps of Engineers (COE) in writing its bid specifications or requests for proposals (RFPs) including required qualifications and experience. Any contract personnel chosen by the City to perform the Work required by this Section shall have such qualifications and experience as have been approved by the DE. Prior to the initiation of R/M Work for the Site, the City shall notify COE in writing, of the name, title, and qualifications of the biologist and any other consultants or contract personnel to be used in supervising and/or performing the R/M Work to be performed pursuant to this Consent Decree.

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FORM OBD IN MAR EL

Mitigation Areas: The City shall mitigate for the loss of wetlands buried by the ring levee in the areas shown on the map attached as Exhibit B as follows:

Subject to the provisions of subsection (C.)(5.), below, the City will implement mitigation measures at one of the following three combinations of sites:

--Option A: Site 1, Site 3, and Site 4; or

--Option B: Site 2, Site 3, and Site 4; or

a combination of Sites 1 and 2, as set --Option C: forth in subsection (C.)(4.), below.

The City will retain the authority to select either Option A, B, or C, as long as such selection is consistent with the requirements set forth in subsections (2.)-(4.), below, and the DE has been notified in writing as to which option the City has chosen and the reason(s) therefor. In addition, the City shall remove scrap pipe (old culverts) from an area adjacent to and east of Spreckles Avenue, as shown on Exhibit B.

If Site 2 (Option B) is the preferred (2.) alternative, the City must perform chemical analyses of soils and benthic organisms as well as leachate analyses at Site 2. City must submit a sampling plan to the DE for review and approval by the Corps and review and concurrence by EPA and the United States Fish and Wildlife Service (FWS). (The DE shall submit the sampling plan to EPA and FWS.) Concentrations of heavy metals, PCBs, pesticides, and other constituents listed in the full target compound list, and Biological Oxygen Demand (BOD) must meet acceptable levels. Testing must be performed in CONSENT DECREE - 26 -

accordance with the QA/QC procedures as set forth in Section VIII and in the QA/QC Plan required by Section V(F.)(5.). If the DE determines, after consultation with FWS and EPA, that it is necessary to test adjacent marshland in order to determine acceptable levels on Site 2, the City will perform such testing and will compare the results of these tests to contaminant levels on Site 2. The results will be reviewed by EPA, COE, and FWS, and a decision to use Site 2 will not be made without a determination by COE (in consultation with EPA and FWS) that the site does not contain levels of heavy metals or other contaminants that would make it unsuitable for enhancement and consequent use as a mitigation site. If Site 2 is determined to be a suitable mitigation site, a portion of the filled road (Pacific Avenue) must be removed (or a culvert installed) so that this site can be opened to the slough in the northwest corner of Site 2 at the lowest existing elevation in the terrain of Site 2 adjacent to the slough. The City shall also install a weir to regulate water depth at the site if necessary to control the entrance of water to the site. The ultimate plan consists of cultivating vegetation on 25% of the site around the site perimeter with the site interior reserved for open ponded water.

(3.) If Site 1 (option A) is the City's preferred site, or if it is determined that Site 2 is unsuitable, the existing underground diesel fuel tank on Site 1 must be removed and placed above ground. This tank as well as the on-site generator, pump station and required access road will occupy no

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1 more than 25% of the site's acreage; all unused buildings and 2 facilities must be removed. The remaining approximately one acre 3 of the site shall be excavated and opened to the slough east of 4 this site via a culvert under Spreckles Avenue with inverts at 5 ii existing grades in the slough adjacent to the site to allow the 6 flow of water onto the site, thus allowing it to function as a 7 Wetland, as defined in Section II(R.), above. Berms will be 8 constructed as needed around any remaining facilities to protect 9 them and along the southern boundary of the property to allow the 10 Site to be inundated by waters of the slough east of Spreckles 11

(4.) Options A and B both require Work on Sites 3 and 4, as shown on Exhibit B, in addition to Work on either Site 1 or Site 2, respectively, as set forth in subsections (2.)-(3.), above. As to Site 3, the City shall remove excess fill, scrap wood, metal and other debris, and shall perform the soil preparation, planting, and seeding required by subsection (F.), below. As to Site 4, the City shall remove excess fill, and shall regrade the site to connect onsite depressions (which seasonally pond with water) with the adjacent onsite slough to encourage more frequent ponding on this site. The City shall then perform the soil preparation, planting, and seeding required by subsection (F.), below.

(5.) Option C requires mitigation Work on both Sites 1 and 2 and requires: a) testing of Site 2 for its suitability as specified in subsection (C.)(2.), above; b) removing a portion of

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Avenue.

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the filled road (Pacific Avenue) and opening Site 2 to the slough 2 at the northwest corner of Site 2 as specified in subsection 3 (C.)(2.), above; c) removing the existing facilities on the 4 northern three-eighths acre of Site 1; d) opening the northern 5 approximately three-eighths acre of site 1 to the slough on the 6 east side of this site via a culvert under Spreckles Avenue with 7 inverts at existing grades in the slough adjacent to the site to 8 allow the flow of water onto the site, thus allowing it to 9 function as a Wetland, as defined in Section II(R.), above; e) 10 removing approximately 75 linear feet of the levee separating 11 Sites 1 and 2; and f) constructing a berm across Site 1 to 12 separate the northern three-eighths acre of Site 1 from the on-13 site pump station, generator, fuel tank, and access road. 14 expected that these actions will provide approximately three-15 eighths of an acre of wetlands on Site 1 and enhance 16 approximately 4.5 acres of wetlands on Site 2.

(6.) If the City, after consultation with COE, FWS, and EPA, determines that none of the three options set forth at subsection (1.) above is feasible for enhancement and use as a mitigation site, the City is responsible for proposing, within six months of the date of this determination, other alternative mitigation sites and/or measures as close to the Ring Levee Site as possible, preferably within Santa Clara, San Mateo, or Alameda Counties: Any such proposals must create 2-2.5 acres of wetlands or enhance 5-10 acres of existing wetlands and must provide habitat value gains similar to those which would be achieved

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through the above options. The Mitigation Survey, Mitigation Plan, and Mitigation Work on alternative mitigation sites must be implemented in accordance with the schedules set forth in this Section.

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- (7.) After selection of the Mitigation Areas and before commencing mitigation Work the City shall delineate the Mitigation Areas, in a Mitigation Area Survey, under the guidance of the DE. For this purpose, the City shall provide a licensed survey crew to record the boundaries and elevations of the Mitigation Areas, marked as part of the delineation, to be plotted on a certified topographic survey map, at a scale 1" = 200 ft. The Mitigation Area Survey shall be completed no later than August 31, 1991.
- 14 (D.) Restoration Areas: The City shall perform the 15 Restoration Work required by this Section in the Restoration 16 Areas, the approximate boundaries of which are shown on the map 17 attached as Exhibit B. Before commencing the initial Restoration 18 Work, and no later than 90 days after completion of the Remedial 19 Action, the City shall delineate the Restoration Area in a 20 Restoration Area Survey performed under the guidance of the Corps 21 of Engineers District Engineer (DE). For this purpose, the City 22 shall provide a survey crew to record the boundaries and 23 elevations of the Restoration Areas, marked as part of the **24** · delineation, to be plotted on a certified topographic survey map, 25 at a scale 1" = 200 ft. This Restoration Area Survey shall **26** : include all reaches outlined in Exhibit B to this Decree (Reaches

1 - 4) and any adjacent upland areas (excluding existing paved roads or areas obstructed by buildings, equipment, debris, or other impediments) located within 30 feet of the wetland Restoration Areas along the length of the upland side of the levee. (The Restoration Area does not include, and thus the survey need not include, upland areas that were buried beneath the Levee but that are not adjacent to wetland areas.)

- (E.) Restoration and Mitigation Plans: The City shall submit to the DE for approval Restoration and Mitigation Work Plans (R/M Plans) which shall describe in detail the Restoration and Mitigation Work, respectively, to be performed at the Restoration and Mitigation Areas. The R/M Plans shall also be submitted by the DE to EPA and FWS for review and concurrence. The R/M Plans shall assure that all Work shall meet appropriate professional standards and the requirements set out in this Section.
- (1.) The R/M Plans shall be prepared by a biological consultant, contractor, or staff person, whose qualifications have been approved as set forth in subsection (B.) above (the Selected Biologist). The final plans shall be written to reflect topographic conditions shown on certified surveys prepared pursuant to Sections VI(C.)(6.) and (D.) and shall include typical cross-sections of existing and proposed elevations.
- (2.) Prior to submittal of the Mitigation Plan to the DE, the City shall have a certified hydrologist review the Plan to verify that the proposed water regime [i.e., natural or

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subject to static artificial means (such as a weir) to control the level of water] for the Mitigation Area would be expected to create a successful wetland project. The City shall include a copy of the hydrologist's review and calculations in the Mitigation Plan.

(3.) Prior to submittal of the Restoration Plan to the DE, the City shall have a hydrologist from the Santa Clara Valley Water District review the Plan. The City shall include a copy of any comments or analysis by the hydrologist in the Restoration Plan.

(4.) The R/M Plans shall require that the City provide appropriate field personnel, including the Selected Biologist, as necessary, to oversee the soil preparation of the R/M Areas required by subsection (F.)(1.), below, and the seeding and planting required by subsection (F.)(2.), below, and to ensure that the Work is performed in a manner that minimizes detrimental impact to the wetlands and wildlife and that is consistent with the R/M Plans.

(5.) The R/M Plans shall incorporate the standards and requirements set forth below at subsections (F.) and (G.).

(6.) The R/M Plans shall describe criteria to be used to evaluate whether plant growth in all created, restored and enhanced areas is successful and whether the Restoration and Mitigation Work has been successfully completed. The R/M Plans shall require close coordination with FWS and COE throughout the Restoration and Mitigation Work.

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(7.) <u>Submission of Mitigation Plan</u>. The Mitigation Plan (including the schedule) shall be submitted to the DE no later than March 1, 1992. The Mitigation Plan shall include a schedule for the Mitigation Work which shall include, at a minimum, the following milestones:

- (a.) Completion of the Mitigation Work required by subsection (F.) (soil preparation, planting and seeding), including all tasks necessary for the performance of such Work, as soon as practicable, but no later than December 31, 1995.
- (b.) Submission of mitigation progress reports as required by subsections (G.)(4.) and (G.)(6.), below.
  - (8.) Preliminary and Final Restoration Plan.
- (a.) Submission of Preliminary Restoration Plan. The Preliminary Restoration Plan shall be submitted to the DE prior to the removal of the levee, but no later than February 1, 1994. The Preliminary Restoration Plan shall be conceptual in nature and shall include a tentative schedule for the Restoration Work (taking into account expected progress on the RD/RA Work). The tentative schedule shall include dates for submission of the Final Restoration Plan and for the milestones set forth in subsections (b.)(i)-(iii), below.
- (b.) Submission of Final Restoration Plan. Within three months after completion of the Remedial Action, the City shall submit a Final Restoration Plan, including a definite schedule for the Restoration Work which shall take into account

all current conditions and needs at the restoration site. This schedule shall include at a minimum, the following milestones:

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(i) Completion of the Restoration Work as required by subsection (F.) (soil preparation, planting and seeding), including all tasks necessary for the performance of such Work, as soon as practicable, but no later than October 31, 1996.

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(ii) Submission of restoration progress reports as required by subsections (G.)(4.) and (G.)(6.), below.

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(iii) Submission of a Final Restoration/
Mitigation Report upon completion of all Restoration and
Mitigation Work required by this Section. The report shall
summarize the Restoration and Mitigation Work as well as
monitoring and maintenance activities performed pursuant to
subsection (G.), below.

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(F.) Standards for Restoration and Mitigation: The City shall excavate and grade (where necessary in the Mitigation Area), prepare the soil, seed, and plant the R/M Areas in accordance with the following requirements:

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# (1.) Soil Preparation:

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appropriate fashion as specified in the Mitigation Plan. Where the Mitigation Areas are adjacent to the Ring Levee Site, the excavation and grading shall be done in a manner that is

Mitigation Areas shall be excavated and graded in

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consistent with the RD/RA. As part of the Remedial Action,

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Restoration Areas shall be graded to approximately pre-existing

grade in accordance with Section V(G.) (Removal and Grading Specifications).

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for Restoration or Mitigation Work in "waters of the United States" within the meaning of 33 U.S.C. § 1362(7) and regulations promulgated thereunder. Prior to disposal, the City shall submit

removed, and shall not enter adjacent wetland area.

shall not operate earth moving equipment in existing wetland

minimize disturbance to the wetland. The City shall restore any

areas except on areas or pads designed and constructed to

such area or pad as determined necessary by the DE at the

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its choice of site to the COE for its review and determination that it is not within "waters of the United States." The City shall provide appropriate personnel, including the Selected Biologist, as necessary, to oversee the R/M Work to ensure that the work is performed in a manner that minimizes disturbance to the wetlands and wildlife. possible, earth moving equipment shall work from fill as it is

The City shall not dispose of material excavated

No Restoration or Mitigation Area shall be planted or re-planted until the area has been suitably prepared using a disc plow or other appropriate device.

> (2.) Seeding and Planting.

Upland slopes delineated on the Restoration Survey (i.e., upland areas, excluding paved roads or areas obstructed by buildings, equipment, debris, or other

completion of the Work.

impediments), that are located within 30 feet of the wetland Restoration Areas along the length of the upland side of the levee), upland slopes that had been buried beneath the Ring Levee, and any upland slopes disturbed by the Remedial Action or the Restoration or Mitigation Work shall be hydroseeded with an appropriate grass mix and planted with coyote brush (Baccharis sp.) to mitigate for upland habitat losses and minimize erosion into the newly created wetlands.

All wetland Restoration and Mitigation Areas shall be replanted by seeding, or planting seedlings or cuttings, using suitable mixtures of indigenous wetland species calculated to produce mature plant groups similar to those inhabiting immediately adjacent existing wetlands, <u>i.e.</u>, predominantly pickleweed (Salicornia sp.), except the wetland area paralleling Grand Avenue, which shall be predominantly salt grass (Distichlis spicata) and alkali heath (Frankenia grandifolia). restored, created, or enhanced should approximate 80% areal plant coverage (except Mitigation Site 2, if selected, which should approximate 25% areal plant coverage) by obligate or facultative wetland plant species. Wetland plant donor sites must be identified in the R/M Plans and must be approved by the Sacramento Fish and Wildlife Enhancement Field Office of the U.S. Fish and Wildlife Service. Any wetland plants to be disturbed by restoration, creation or enhancement are to be collected prior to disturbance, stored in a responsible manner, and used in the

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replanting phase. Plans should include the source of the plants, and a methodology for gathering, storage and planting.

- (G.) <u>Inspection</u>, <u>Monitoring and Maintenance of Restoration</u>
  and <u>Mitigation Work</u>. The City shall inspect, monitor, and
  maintain the Restoration/Mitigation Areas as follows:
- (1.) The City shall inspect and monitor the Restoration and Mitigation Areas not less than once every four months for the first full calendar year after the completion of initial restoration or mitigation and thereafter not less than once every year during each growing season in accordance with subsection (G.)(6.). Inspections shall be performed by the Selected Biologist.
- (2.) The City's inspection shall include a measure of areal plant coverage in accordance with COE approved methodology. The City shall also inventory for signs of erosion on slopes or hydrologic problems within the Restoration and Mitigation Areas.
- (3.) The City may, at its option, perform surveys of wildlife species and numbers which colonize Mitigation Sites 1 and/or 2 (depending on the Site(s) selected) and 4, described above. These surveys would be used for informational purposes only and not for determination of success of plant growth or necessity of remedial measures by the City.
- (4.) The City shall provide the DE with a written restoration and/or mitigation progress report, based on the inspection, not later than 30 days after each inspection. These progress reports shall also include a discussion of problems or

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other concerns, as well as corrective measures to be taken to address any such problems or concerns. The DE shall provide these reports to EPA and FWS.

- (5.) The City shall discuss any corrective measures with the DE prior to implementation. Any such corrective measures must be approved by the COE (with the concurrence of FWS, and EPA) prior to implementation.
- (6.) Inspection, monitoring, and maintenance shall continue for two years after the DE, in consultation with the Selected Biologist, FWS and EPA, has determined that the R/M Work has been successfully completed in accordance with the criteria set forth in the R/M Plans, as required by subsection (E.)(5.), provided, however, that monitoring and maintenance shall not exceed 5 years after initial planting.
- (7.) The City shall take appropriate measures (such as erecting signs, bollards, and/or roping off the Restoration and Mitigation areas) to discourage vandalism, dumping, or other activities that may adversely impact wetland areas restored, created, or enhanced pursuant to this Section from the time of commencement of the Mitigation and Restoration Work until certification of the R/M Work in accordance with Section XXXIV(B.), provided, however, that the City is not required to erect fencing around the Mitigation or Restoration Areas.
- (8.) The City shall take appropriate measures to remove any unauthorized fill, trash, or other debris placed by others in Restoration or Mitigation Areas owned by the City from

the commencement of the Mitigation and Restoration Work until certification of the R/M Work in accordance with Section XXXIV(B.). Further, to the extent authorized by law and to the extent possible, the City shall negotiate with landowners to remove, or shall take other appropriate measures to remove or to cause the removal of, unauthorized fill, trash, or other debris placed by others on Restoration or Mitigation Areas that are on private property from the commencement of the Mitigation and Restoration Work until certification of the R/M Work in accordance with Section XXXIV(B.). If the City is unable to effect the removal of such debris, it shall notify the DE in writing and shall describe its efforts.

- (H.) <u>Mitigation Guarantee</u>: The City and any of its agents shall not disturb vegetated wetlands to the extent that, and for so long as, the City owns the Restoration Area or Mitigation Area; shall record notice that no such disturbance shall be permitted in the appropriate local land records; and shall impose restrictions designed to prohibit any interference with the continuation of such property as vegetated wetlands in any contract of sale, or deed conveying the property. The obligation imposed on the City by this part shall survive the expiration of this Consent Decree as a contract.
- (I.) Obligation To Comply: The City is permanently enjoined from discharging fill material into the Restoration and Mitigation Areas, except in accordance with a permit properly

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issued by the Corps pursuant to Clean Water Act Section 404, 33 U.S.C. § 1344.

#### PROCEDURE FOR DELIVERABLES VII.

- (A.) Defendants shall submit the RD/RA Work Plan to EPA in accordance with the deadline set forth in Section V(F.)(1.). Defendants shall submit to EPA each of the other deliverables listed in Section V (except the RD/RA Progress Reports, which shall be submitted as provided in Section V(F.)(9.)) in accordance with the schedule set forth in the approved RD/RA Work Any failure of Defendants to submit a deliverable in compliance with the applicable deadlines will be deemed a violation of this Decree.
- 13 (B.) The City shall submit to the District Engineer (DE) for 14 the Corps of Engineers (COE) all deliverables required by Section VI, in accordance with the deadlines set forth in that Section. Any failure of the City to submit a deliverable in compliance with the applicable deadlines will be deemed a violation of this Decree.
  - (C.) EPA (with respect to Section V deliverables) or COE (with respect to Section VI deliverables) shall review each deliverable submitted pursuant to this Consent Decree, and shall either: (a) approve the deliverable; or (b) disapprove the deliverable, notifying Defendants or the City of deficiencies and requesting that the Defendants or the City modify the deliverable.

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- (D.) Within thirty (30) days of receipt of a notice and request for a modification, Defendants or the City shall address EPA's or COE's requested modification(s) in a revised deliverable and resubmit the deliverable to EPA or COE. Subject to the provisions of subsection (F.) of this Section and of Section XXI(G.), such resubmission shall not alter any right Defendants or the City may have to seek dispute resolution under Section XXI with respect to the resubmitted deliverable.
- (E.) Any failure of Defendants or the City to fully incorporate into the resubmitted deliverable EPA's or COE's requested modifications to the deliverable will be deemed a violation of this Decree. EPA or COE will provide a notice of approval or disapproval to the Defendants or the City for each resubmitted deliverable.
- (F.) Any reports, plans, specifications, schedules, appen-dices, and attachments required by this Decree are, upon approval by EPA and/or COE, as appropriate, incorporated into this Decree. Except as otherwise set forth herein, any noncompliance with such approved reports, plans, specifications, schedules, appendices, or attachments shall be considered a failure to comply with this Decree and shall subject Defendants to stipulated penalties as provided in Section XX of this Decree.
  - (G.) All deliverables, EPA or COE comments on, and notices regarding, deliverables and resubmittals of deliverables made pursuant to this Decree shall be sent by overnight mail, certified mail return receipt requested, or some equivalent

delivery service that ensures timely receipt of such deliverables or comments.

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VIII. <u>QUALITY ASSURANCE</u>

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(A.) Defendants shall use the QA/QC procedures set out in the plan as set forth in Section V(F.)(5), and shall use standard EPA sample chain of custody procedures, as documented in the applicable version (at the time of sampling) of the National Enforcement Investigations Center Policies and Procedures Manual and the National Enforcement Investigation Center Manual for the Evidence Audit for all sample collection and analysis activities.

- (B.) In order to provide quality assurance and maintain quality control regarding all samples collected pursuant to this Decree, Defendants shall:
- (1.) Ensure that all contracts with laboratories used by the Defendants for analysis of samples taken pursuant to this Consent Decree provide for access of EPA personnel and EPA authorized representatives to assure the accuracy of laboratory results related to the site.
- (2.) Ensure that laboratories used by the Defendants for analysis of samples taken pursuant to this Consent Decree perform all analyses in accordance with applicable approved EPA methods at the time of the sampling.
- (3.) Ensure that all laboratories used by the Defendants for analysis of samples taken pursuant to this Decree participate in an EPA or EPA equivalent QA/QC program. As part of the QA/QC program and upon request by EPA, such laboratories

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shall perform at Defendants' expense analyses of samples provided by EPA to demonstrate the quality of each laboratory's data.

> PROJECT COORDINATORS IX.

4 On or before the effective date of this Decree, 5 Plaintiff and Defendants shall each designate Project 6 Coordinators to monitor the progress of the RD/RA and R/M Work to 7 coordinate communication between Plaintiff and Defendants. 8 Defendants will inform Plaintiff which Project Coordinator is to 9 : serve as the primary contact for the various components of the 10 Remedial Design, Remedial Action, and Restoration and Mitigation 11 Work.

Plaintiff's Project Coordinator will be an EPA employee and shall have the authority vested in the Remedial Project Manager and On-Scene Coordinator by 40 C.F.R. § 300 et seq., including such authority as may be added by amendments to 40 C.F.R. § 300. Plaintiff's Project Coordinator shall have the authority, inter alia, to require Defendants, by notifying the appropriate Project Coordinator (i.e., the designated primary contact for the particular activity), to cease performance of the Remedial Action or any other activity at the Site that, in the opinion of Plaintiff's Project Coordinator, may present or contribute to an endangerment to public health, welfare, or the environment or cause or threaten to cause the release of hazardous substances from the Site. Provided that Defendants have been performing work in compliance with all provisions of the RD/RA or R/M Plan, as appropriate, and of this Consent

Decree, such notice may constitute a force majeure event in accordance with Section XXII(B.).

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(C.) The absence of Plaintiff's Project Coordinator from the Site shall not be cause for stoppage of the Work.

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(D.) The parties may change their respective Project Coordinators by notifying the other party in writing at least seven calendar days prior to the change. In the case of illness, death, or other emergency, a party may change its Project Coordinator without seven days advance notice, so long as the party notifies the other party by telephone as soon as practicable before the change or no later than 24 hours after the

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change. Written notice shall be sent no later than 7 days after the change.

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(E.) Defendants' Project Coordinators may assign other representatives, including other contractors, to serve as a Site representative for oversight of performance of daily operations during remedial activities.

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(F.) Plaintiff's Project Coordinator may assign other representatives, including other EPA employees or contractors, to serve as a Site representative for oversight of performance of

daily operations during remedial activities.

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#### X. SITE ACCESS

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To the extent that access rights or easements over property other than property owned by the Defendants, are required for the performance of this Decree, Defendants, or the City as to property that is necessary solely for performance of

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the R/M Work set forth in Section VI, shall obtain such access rights or easements from the owners or those persons who have control of the property, prior to entering that property. Such site access rights or easements shall provide reasonable access to Defendants, contractor(s), the United States and any of its agencies, the State of California, and their respective representatives.

- (B.) In the event that sufficient site access agreements are not obtained at least 45 days prior to the date upon which entry is necessary for performance of the Remedial Action or the R/M Work, Defendants shall notify EPA and COE (as to access necessary for performance of the R/M Work), and shall describe their efforts to obtain such agreements.
- (C.) If necessary, consistent with its legal authority, the United States may assist Defendants in obtaining access necessary for performance of the Remedial Action or the R/M Work. In the event the United States exercises its access authorities under Section 104(e) or 104(j) of CERCLA, 42 U.S.C. § 9604(e), (j), or under other applicable law, in order to obtain access for the performance of this Consent Decree, Defendants shall reimburse the United States for all costs incurred in the exercise of such powers.
- (D.) It is expressly understood that an order for immediate possession issued by a court of competent jurisdiction pursuant to California Code of Civil Procedure §§ 1230-1273 (Eminent

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Domain Law) shall be an appropriate, but not exclusive, method of obtaining access rights.

- (E.) After the effective date of this Consent Decree,
  Defendants shall assure that the United States, and any of its
  agencies, the State of California, and their respective
  representatives shall have access at all reasonable times to any
  property that is necessary for the performance, including
  oversight, of the Work required by this Consent Decree and that
  is owned or controlled by Defendants.
- (F.) Defendants shall insure that their agents, employees, contractors, or other authorized persons obtaining access to the Ring Levee Site during the RD/RA Work comply with all applicable provisions of the Worker Health and Safety Plan as submitted in the Work plans required by this Decree.

## XI. SAMPLING AND INVESTIGATION

- (A.) Defendants shall submit copies of the original laboratory summary data sheets documenting the results of all sampling and/or tests or other data generated by the Defendants or on the Defendants' behalf, with respect to the implementation of this Consent Decree, to EPA in the progress reports described in Section V(F.)(9.) of this Decree.
- (B.) At the request of Plaintiff's Project Coordinator,
  Defendants shall provide to Plaintiff split or duplicate samples
  of any samples taken during the course of the RD/RA. Plaintiff
  shall, pursuant to CERCLA § 104, 42 U.S.C. § 9604, have the right

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to take any samples it deems necessary to complete or monitor progress of the RD/RA.

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- (C.) During the design and construction of the RA,

  Defendants shall notify Plaintiff's Project Coordinator of any
  planned sampling conducted by Defendants or anyone acting on
  their behalf at least 48 hours prior to the sampling. Plaintiff
  shall be notified thirty (30) days prior to the disposal of any
  sample taken during the RD/RA, and shall have an opportunity to
  take possession of all or a portion of such sample.
- (D.) Defendants shall permit Plaintiff to inspect and copy, at Plaintiff's expense, all records, documents, photographs and other materials, including all sampling and monitoring data that in any way concerns the asbestos contamination at the South Bay Asbestos Site. This provision pertains only to records, documents, photographs and other materials that Defendants are not otherwise required to include in deliverables or otherwise provide to Plaintiff pursuant to the terms of this Decree.
- (E.) At the request of Defendants, Plaintiff will provide split or duplicate samples collected by Plaintiff and the analytical results obtained from the samples. If Plaintiff collects any samples, or undertakes any other testing Work pursuant to the RD/RA Workplan, it will notify Defendants' Project Coordinator at least forty-eight (48) hours in advance and permit Defendants to observe the Work.
- (F.) Defendants may assert a confidentiality claim, covering part or all of the information gathered and submitted pur-

suant to this Decree pursuant to 40 C.F.R. § 2(B): If Defendants do not make a confidentiality claim pursuant to this subsection at the time the information is submitted to Plaintiff, the information may be made available to the public without any notice to Defendants.

# XII. ASSURANCE OF ABILITY TO COMPLETE WORK

- (A.) Defendants shall demonstrate their ability to complete the Work required by this Decree and to pay all claims that arise from the performance of the Work by obtaining, and presenting to EPA for approval within thirty (30) calendar days after the effective date of this Decree, one of the following items: 1) performance bond, 2) letter of credit, or 3) guarantee by a third party. Plaintiff may disapprove the financial assurance mechanism presented if the Plaintiff determines that it does not provide adequate assurance that Defendants are able to complete the Work.
- (B.) In lieu of any of the three items listed above,
  Defendants may present, for Plaintiff's review and approval, internal or public financial information sufficient to satisfy
  Plaintiff that the Defendants have sufficient assets to make further assurances unnecessary. If Defendants rely on internal or
  public financial information for financial assurance, Defendants
  shall submit updates of such information to EPA on a semi-annual
  basis. Subject to the provisions of Section XXI (Dispute
  Resolution), if Plaintiff determines the financial assurances of
  Defendant Raisch to be inadequate, Defendant Raisch shall obtain

one of the three other financial instruments listed above within thirty (30) calendar days of such determination.

## XIII. COMPLIANCE WITH APPLICABLE LAWS AND REGULATIONS

- (A.) All actions required to be taken pursuant to this Consent Decree shall be undertaken in accordance with the requirements of all applicable local, state and federal laws, and regulations, in accordance with CERCLA as amended, CWA, the NCP, and the ROD. This Decree shall in no way relieve Defendants of their obligation to comply with such laws and regulations.
- (B.) Defendants shall include in all contracts or subcontracts entered into for Work required under this Consent

  Decree, provisions stating that such contractors or subcontractors, including their agents and employees, shall perform all activities required by such contracts or subcontracts in compliance
  with all applicable laws and regulations.
- (C.) This Consent Decree is not, nor shall it act as, nor is it intended by the Parties to be, a permit issued pursuant to any federal, state, or local statute or regulation. Defendants shall obtain all permits and approvals required under applicable law. However, in accordance with Section 121(e)(1) of CERCLA, no federal, state, or local permit shall be required for any RD/RA Work that is conducted entirely onsite and in accordance with the terms of this Consent Decree. In addition, no Section 404 permit shall be necessary for any Restoration or Mitigation Work that is conducted in the R/M Areas in accordance with the terms of this Decree.

(D.) All permits or other approvals, including permits for offsite disposal of hazardous substances, shall be identified in the Permitting Plan submitted under Section V(F.)(8.) of this Decree. For any permit requirement subject to the CERCLA Section 5 121(e)(1) exemption, the Permitting Plan shall describe how Defendants will fulfill the substantive "applicable requirements" of such a permit.

#### XIV. RETENTION OF RECORDS

- (A.) Until the completion of the Work and termination of this Consent Decree, in accordance with Section XXXIV, Defendants shall preserve, and shall instruct their contractor, their contractor's subcontractors, and anyone else acting on Defendants' behalf at the site to preserve (in the form of originals or exact copies, or in the alternative, microfiche of all originals) all records, documents and information of whatever kind, nature, or description relating in any manner to asbestos at the Ring Levee Site or to the implementation of this Consent Decree.
- After the termination of the Decree, Defendants shall notify Plaintiff's project coordinator no later than 60 days prior to the destruction of such documents. Upon request by Plaintiff, copies of all such records, documents, and information, except any documents as to which Defendants assert a claim of attorney-client or work product privilege, shall be delivered to Plaintiff's Project Coordinator. As to any documents for which Defendants assert a claim of privilege,

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Defendants shall provide Plaintiff with a list and description of any such documents. In the event Plaintiff disputes a claim of attorney work product or attorney-client privilege for any document(s), Plaintiff may request submission of documentation supporting such claim of privilege by the Defendant making such claim. If after reviewing such documentation, Plaintiff continues to dispute the claim of privilege, Plaintiff may petition the Court to review the applicability of the attorney work product and/or attorney-client privilege.

# XV. REIMBURSEMENT OF PAST AND OVERSIGHT COSTS

- (A.) Defendants shall reimburse the United States the sum of \$736,023.00 in settlement of all response costs incurred with respect to the South Bay Asbestos Ring Levee Site by the United States through January 31, 1990. Defendants shall reimburse Plaintiff for these past costs in five equal annual installments of principal plus interest on the remaining principal balance from date of entry to the date of payment. Interest shall be at the rate specified in CERCLA Section 107(a) and any applicable guidance. Payment of each annual installment shall be due on September 1 of each year from 1990-1994.
- (B.) In addition, Defendants shall reimburse the United States for all response costs incurred at the Ring Levee Site incurred on or after February 1, 1990 including costs for oversight of the Work to be performed by Defendants. On or before January 31st of each calendar year, Plaintiff shall submit to Defendants an accounting of all response and oversight costs incurred by

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Plaintiff with respect to this Consent Decree in the previous fiscal year, ending September 30th of the preceding year. accounting will consist of EPA's SPUR report or other cost summary, a summary of Department of Justice costs and any additional costs, and the rate of interest specified in CERCLA Section 107(a) and any applicable guidance on these costs that will apply from the date of demand until the date of payment. If EPA is unable to supply all such cost documentation by January 31st in any particular year, it shall submit an estimate of costs incurred to Defendants by January 31st. This estimate is to be used by the City for budgeting purposes. EPA shall submit complete cost documentation as soon as possible thereafter. If the total amount of documented costs is greater than the estimated amount, and the City is unable to authorize payment of the total amount by September 1 of that year, Defendants shall include any amount in excess of EPA's estimate with their next payment in the following year.

(C.) Defendants may review this documentation for mathematical accuracy and to ensure that all costs were incurred in connection with the South Bay Asbestos Ring Levee Site. If there are no such errors, Defendants shall reimburse Plaintiff for all such costs by September 1 of the calendar year in which such accounting is submitted. If Defendants determine that there may be such errors, Defendants shall pay any amount that is not disputed by September 1 of the calendar year in which such accounting is submitted. As to any amount that Defendants assert

1 has not been incurred in connection with the Ring. Levee Site or 2 which is subject to mathematical error, Defendants may challenge 3 the amount of these costs on these grounds alone. Defendants 4 shall notify EPA in writing as to any such errors within thirty 5 (30) calendar days of receipt of the accounting for such costs. 6 # Such challenge shall be made in accordance with the provisions of 7 Section XXI (Dispute Resolution), and such written notice shall 8 constitute the written notice required to initiate dispute 9 resolution pursuant to Section XXI(A.). Within 60 days of the 10 resolution of the dispute, Defendants shall pay any amounts that 11

have been determined to have been properly incurred.

- (D.) Except as to costs incurred prior to February 1, 1990, failure to include all relevant response costs in any accounting or failure to provide all cost documentation required by subparagraph (B.), above, will not preclude Plaintiff from submitting such costs in any subsequent year nor will such failure provide Defendants with a reason to refuse payment.
- (E.) Payments shall be made by certified check for the amount of the documented costs made payable to the "EPA-Hazardous Substances Superfund." A copy of each check and transmittal letter shall be sent simultaneously to the Plaintiff's Project Coordinator and to the Department of Justice.
- (F.) Checks should specifically reference the identity of the site and be addressed to:

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U.S. Environmental Protection Agency -- Region 9

RESERVATIONS AND WAIVERS OF RIGHTS

Nothing in this Consent Decree shall be deemed to

Subject to the Dispute Resolution provisions of

limit the response authority of the United States under § 104 or

§ 106 of CERCLA, 42 U.S.C. §§ 9604, 9606, except as set forth in

Section XXI, Plaintiff expressly reserves all rights and defenses

that it may have, including both the rights to disapprove of work

Decree, and to request Defendants to perform response work at the

Site in addition to that detailed in Sections V and VI (including

additional work is required to implement the remedy selected in

the ROD or is necessary for the implementation of the R/M Plans;

the plans required therein), provided that: 1) any such

performed by Defendants which does not comply with this Consent

Except as specifically provided in Section XVII,

(Covenant Not To Sue), Plaintiff reserves the right to take any

enforcement action pursuant to CERCLA and/or any other legal

authority, including the right to seek injunctive relief,

monetary penalties, and punitive damages, for any civil or

criminal violation of law or this Consent Decree.

Attention: Collection Officer for Superfund (G.)

Superfund Accounting P.O. Box 390863M

Pittsburgh, Pennsylvania 15251

Payment made pursuant to this Section shall not constitute an

admission by Defendants of any liability to Plaintiff or any

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other person.

Section XVII.

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or 2) based on new information, the conditions at the Site

present an endangerment to public health, welfare, or the

environment.

(D.) In the event the United States determines 1) that
Defendants have failed to implement in an adequate or timely
manner any provision of the work required pursuant to an approved
deliverable or this decree, or 2) Defendants refuse or otherwise
fail to timely perform additional work requested by the United
States pursuant to subsection (C.), above, the United States may
perform any and all portions of the work as it determines
necessary.

- (E.) Defendants reserve any defenses or rights they may have with respect to any actions concerning the site except any rights expressly waived in this Section. Defendants retain any rights, claims, remedies or defenses that they may have between themselves or as against other potential responsible parties.
- (F.) Defendants waive any right they might have to challenge Plaintiff's or the Court's authority to issue, enter into, or enforce this Decree.
- (G.) In accordance with the provisions of Section XXI(H.)
  (Dispute Resolution), Defendants waive any right they might have
  to initiate a challenge to the application or amount of
  stipulated penalties set out in Section XX of this Decree,
  provided, however, that they do not waive the right to dispute
  the underlying compliance issues that may have given rise to the
  application or amount of stipulated penalties.

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(H.) By entering into and performing this Consent Decree, Defendants do not admit liability for (1) the site, or (2) any response costs which may have been incurred by the United States or any person.

## XVII. COVENANT NOT TO SUE

- (A.) In consideration of actions which will be performed and payments which will be made by the Defendants under this Decree, and except as otherwise specifically provided in this Decree, the United States covenants not to sue Defendants for any and all claims (1) pertaining to the Ring Levee Site available to Plaintiff under Sections 106 and 107 of CERCLA; and (2) pertaining to the construction of the Ring Levee or to activities performed in compliance with the requirements of Sections V and VI of this Decree, available to Plaintiff under Section 404 of the CWA and the Rivers and Harbors Act (RHA). With respect to future CERCLA liability, this covenant not to sue shall take effect upon certification by EPA of the completion of the Remedial Action pursuant to Section XXXIV(A.).
  - (B.) This covenant not to sue does not include:
- (1.) Liability arising from hazardous substances that have been removed from the Ring Levee Site;
  - (2.) Any potential claims based on criminal liability;
- (3.) Claims based on a failure by the Defendants to meet the requirements of this Consent Decree;

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- (4.) Liability for violations of law which occur during implementation of the Work;
- (5.) Liability arising from the past, present, or future release or threat of release of hazardous substances other than at the Ring Levee Site, except as otherwise set forth in Section XVIII (De Minimis Settlement);
- (6.) Claims arising from contamination of groundwater at and in the vicinity of the Ring Levee Site;
- (7.) Any other claims of Plaintiff for any other costs or actions necessary at the Ring Levee Site which are not covered under the terms of this Consent Decree;
- (8.) Claims based on the Defendants' liability arising from the past, present, or future disposal of hazardous substances outside of the Ring Levee Site, except as otherwise set forth in Section XVIII (De Minimis Settlement);
- (9.) Any claim or demand for damage to federal property located anywhere, other than the Ring Levee Site, that the actions contemplated in this Decree are being performed.
- (10.) Claims based on liability for any response costs or any response actions necessary as a result of EPA's five year review as required by Section 121(c) of CERCLA, and Section XXXII of this Decree.
- (11.) Claims based on liability under the CWA or the RHS, other than claims described in paragraph (A.) above.
- (C.) Notwithstanding any other provision of this Consent

  Decree, the Plaintiff reserves the right to institute proceedings

  in this action or in a new action (1) seeking to compel

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1 Defendants to perform additional response Work at the site or (2) 2 seeking reimbursement of the Plaintiff's response costs, if: 3 (1.) for proceedings prior to Plaintiff's certifica-4 tion of completion of the Work, 5 (a.) conditions at the site, previously unknown to the 6 Plaintiff, are discovered after the entry of this 7 Consent Decree, and these previously unknown conditions 8 indicate that the Work is not protective of human 9 health and the environment; or 10 information is received, in whole or in part, (b.) 11 after the entry of this Consent Decree, and this 12 information indicates that the Work is not protective 13 . of human health and the environment; 14 for proceedings subsequent to Plaintiff's 15 certification of completion of the Work, 16 . (a.) conditions at the site, previously unknown to the 17 Plaintiff, are discovered after the certification of 18 completion by Plaintiff, and these previously unknown 19 conditions indicate that the remedial action is not 20 protective of human health and the environment; or 21 information is received, in whole or in part, 22 after certification of completion by the Plaintiff, 23 and this information indicates that the remedial action 24 . is not protective of human health and the environment. 25 (D.) Notwithstanding any other provision in this Consent 26 Decree, the covenant not to sue set forth in this Section shall

not relieve Defendants of their obligation to meet and maintain compliance with the requirements set forth in this Decree, including the conditions set forth in the ROD, as amended.

Defendants hereby release and covenant not to sue the United States for any claim, counterclaim or crossclaim asserted, or that could have been asserted prior to the effective date of this Consent Decree arising out of or relating to the Ring Levee Site, or to seek any other costs, damages, or attorneys' fees against the United States arising out of response activities at the Site.

Nothing in this Consent Decree shall constitute or be construed to constitute a release or a covenant not to sue regarding any claim or cause of action against any person or entity not a signatory to this Consent Decree for any liability it may have, arising out of or relating to any person or entity other than the Defendants, in connection with the Ring Levee Site.

# De Minimis Settlement Concerning Areas D-1. D-2 and Truckyards

- Within 60 days of the entry of this Decree, the City and Raisch shall pay the sum of \$75,000.00. Payment shall be made in accordance with Section XV, unless EPA otherwise notifies Defendants 30 days prior to the date on which payment is due.
- (B.) Except as provided in subsection (D.), below, this sum is in settlement of any potential de minimis contribution of hazardous substances by Raisch or the City to areas identified as 26

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D-1 or D-2 on the map attached as Exhibit A, or to the areas identified as "truckyards" on the map attached as Exhibit C.

### (C.) Covenant Not To Sue.

- (1.) Subject to the reservations of rights set forth in subsection (D.), below, upon payment of the \$75,000.00 specified in subsection (A.), above, the United States covenants not to sue or to take any other civil or administrative action against the City or Raisch for "Covered Matters." "Covered Matters" shall include any and all civil liability for reimbursement of response costs or for injunctive relief pursuant to Sections 106 or 107 of CERCLA or section 7003 of RCRA with regard to any hazardous substance contributed by Raisch or the City to the D-1 and D-2 Areas and the truckyards. This covenant not to sue shall be in addition to the covenants set forth in Section XVII, above.
- (2.) In consideration of the United States' covenant not to sue in subsection (C.)(1.) above, the City and Raisch agree not to assert any claims or causes of action against the United States or the Hazardous Substance Superfund arising out of Covered Matters, or to seek any other costs, damages, or attorney's fees against the United States arising out of response activities at Areas D-1, D-2, or the truckyards.

### (D.) Reservation of Rights.

- (1.) The reservations of rights set forth in this Section are in addition to those set forth in Section XVI.
- (2.) Nothing in this Section (<u>De Minimis</u> Settlement) is intended to be, nor shall it be construed as, a release or

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covenant not to sue for any claim or cause of action a) that the United States may have against the City with respect to D-1, D-2, or the truckyards based solely on the City's ownership of property within those areas or b) that the United States may have against the City with respect to the South Bay Asbestos Area other than claims that are expressly resolved pursuant to this Consent Decree.

- (3.) Nothing in this Section (<u>De Minimis</u> Settlement) is intended to be, nor shall it be construed as, a release or waiver of any claim, right, or defense that the City may have with respect to claims a) that the United States may have against the City with respect to D-1, D-2, or the truckyards based solely on the City's ownership of property within those areas or b) that the United States may have against the City with respect to the South Bay Asbestos Area other than claims that are expressly resolved pursuant to this Consent Decree.
- (4.) Nothing in this Section constitutes a covenant not to sue or to take action, or otherwise limits the ability of the United States to seek or obtain further relief from the City or Raisch if:
- (a.) Information not currently known to the United States is discovered which indicates that the City or Raisch contributed hazardous substances to the South Bay Asbestos Site in such greater amounts or having such greater toxic or other hazardous effects that Raisch or the City no longer qualifies as

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a de minimis party with respect to the D-1, D-2, or truckyards areas.

(b.) The United States determines based upon conditions in the South Bay Asbestos area previously unknown to the United States, or information received in whole or in part after entry of this Consent Decree, that the remedial action consistent with the Record of Decision for the South Bay Asbestos Area or for the Ring Levee Site is not protective of public health or the environment.

(E.) Raisch and the City certify that, to the best of their knowledge and belief, they have provided to the United States all information currently in their possession, or in the possession of their officers, directors, employees, contractors, or agents which relates in any way to the ownership, operation, generation, treatment, transportation, or disposal of hazardous substances at or in connection with the D-1, D-2, or truckyard areas.

### XIX. CONTRIBUTION PROTECTION

Based on Plaintiff's review of the RIFS conducted for the South Bay Asbestos Area, the review of the OUFS conducted for the Ring Levee Site, Plaintiff's investigation of both sites, and the Administrative record to date, and subject to the provisions of Sections XVII(C.) and XVIII(D.), Plaintiff has determined:

1) that Raisch's contribution of hazardous substances to the South Bay Asbestos Area Site is limited to asbestos-contaminated fill material it supplied for construction of the Ring Levee (including any such material that may have come to be located in

Areas D-1 and D-2 of the site, and the truckyards adjacent to the 2 Ring Levee Site); and 2) that the City's contribution of 3 [ hazardous substances to Areas D-1, D-2, and the truckyard areas adjacent to the Ring Levee is limited to asbestos-contaminated 5 fill material it supplied for construction of the Ring Levee, 6 which may have come to be located in D-1, D-2, or truckyard areas. Subject to the terms of this Decree [including Sections 7 XVII(C.) and XVIII(D.)], the City and Raisch have resolved their 8 liability to the United States for the release or threatened 9 release into the environment of hazardous substances from the 10 construction, placement, and maintenance of the Ring Levee, and 11 accordingly, pursuant to Sections 113(f) and 122(g)(5), they 12 shall not be liable for claims for contribution regarding matters 13 addressed in this Consent Decree. 14

## XX. STIPULATED PENALTIES

- (A.) Except for any extensions allowed by Plaintiff in writing or violations that have been excused by Section XXII (Force Majeure), for each day in which Defendants fail to submit a deliverable, or in which Defendants otherwise fail to meet the requirements of this decree, Defendants agree to pay stipulated penalties as set forth below.
- (B.) These penalties shall accrue commencing upon, as applicable: (1) Defendants' receipt of a written determination of disapproval, as specified in Section VII(E.); (2) the day after Defendants fail to meet the schedule(s) specified in this Decree or in the Work Plan(s); or (3) the date upon which a

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violation of this decree (including but not limited to unauthorized work at the Site) first occurs that Defendants knew or, in the exercise of reasonable diligence, should have known to be in violation of this decree, and defendants fail to promptly notify the United States of such violation; 4) Defendant's receipt of written notice from the United States that any other violation of this Decree has occurred. Penalties shall continue to accrue up to and including the day on which the noncompliance is corrected. Nothing herein shall prevent the simultaneous accrual of separate penalties for each violation of this Decree.

11 Plaintiff, in its sole discretion, may waive (C.) 12 stipulated penalties for a violation of this Consent Decree. 13 Plaintiff does not waive stipulated penalties, following the 14 Plaintiff's determination that stipulated penalties have been 15 triggered Plaintiff shall so notify Defendants in writing. The 16 written notice shall describe the violation, and indicate the 17 amount of penalties due.

- Except for violations of Section VI (Wetlands Restoration and Mitigation Work to be Performed), stipulated penalties shall accrue at the following rates:
  - (1.)\$1,000 per day of the first week of violation,

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- \$5,000 per day of the second week of violation, (2.)
- \$7,500 per day of the third week of violation, (3.)
- \$10,000 per day of the fourth week of violation, (4.)
  - (5.) \$20,000 per day of the fifth week of violation,

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\$25,000 per day of each day of violation 2 thereafter. 3 (E.) Stipulated penalties for violations of Section VI 4 5 : (Wetlands Restoration and Mitigation Work To Be Performed) shall accrue at the following rates: For untimely submission of any of the 7 deliverables required by Section VI or failure of any deliverable 8 to comply with the requirements of Section VI or VII(E.): 9 \$100 per day of the first week of violation, 10 \$500 per day of the second week of violation, 11 \$750 per day of the third week of violation, 12 \$1000 per day of each day of violation thereafter. 13 For untimely performance of the Restoration or (2.)14 Mitigation Work as required by Section VI or failure to perform 15 the Work in accordance with the approved Restoration and 16 Mitigation Plans: 17 \$500 per day of the first week of violation, 18 \$1000 per day of the second week of violation, 19 \$2500 per day of the third week of violation, 20 \$5000 per day of each day of violation thereafter. 21 (3.)For any unauthorized fill placed by the City into 22 any Restoration or Mitigation Areas, \$1000 for each day that the 23 fill remains in such areas. 24 Stipulated penalties shall be levied by EPA,

concerning all violations except violations of Section VI, and

shall be paid by certified check made payable to the "EPA-

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Hazardous Substance Superfund" and shall be sent to the Superfund address given in Section XV(E.). Stipulated penalties shall be levied by COE concerning violations of Section VI, and shall be paid by certified check made payable to the "F&A Officer, U.S. A.E.D., Sacramento" and shall be sent to:

U.S.A.E.D. Sacramento U.S. Army Corps of Engineers, Regulatory Branch 211 Main Street San Francisco, CA 94105.

Along with the check, Defendants, or the City as to violations of Section VI, shall submit a letter identifying the purpose of the check. Checks shall be paid by the fifteenth (15th) day of the month following the month in which Defendants receive written notification from EPA or the COE, in accordance with subsection (C.) of this Section, that stipulated penalties have been triggered. Failure to timely pay a stipulated penalty is an additional violation of the Decree, subject to stipulated penalties. A copy of the check and the letter shall be sent to the Plaintiff's Project Coordinator and the Department of Justice.

(G.) The stipulated penalties set forth above shall be in addition to any other remedies or sanctions available to Plaintiff for violation of this Consent Decree.

#### XXI. DISPUTE RESOLUTION

(A.) Except as set forth in subsection (H.) below, if Defendants object to any decision by Plaintiff pursuant to this Decree, Defendants shall notify Plaintiff's Project Coordinator and the Department of Justice, in writing, within fourteen (14) CONSENT DECREE - 66 -

days of receipt of Plaintiff's decision. Plaintiff and Defendants shall then have fourteen (14) days to discuss the dispute informally. A meeting may be held at Defendants' or Plaintiff's request to facilitate resolution of the dispute. the end of the fourteen (14) day discussion period, Plaintiff will issue a written determination of its decision regarding the dispute, which determination shall become effective upon receipt by the Defendants.

- (B.) If Defendants refuse to follow the Plaintiff's decision regarding the dispute, Defendants may file with the Court a petition briefly describing the dispute and their suggested resolution within thirty (30) days of notification of Plaintiff's decision.
- (C.) Plaintiff shall have 45 days to respond to the petition.
- (D.) In any dispute resolution proceeding the Court shall uphold Plaintiff's decision unless Defendants can demonstrate on the basis of the Administrative Record that Plaintiff's decision was arbitrary and capricious or not otherwise in accordance with the law.
- (E.) If the Court finds on review of the Administrative Record that Plaintiff's decision was arbitrary and capricious or not otherwise in accordance with the law, then the stipulated penalties for the alleged violation shall not be payable. A finding that Plaintiff's decision was arbitrary and capricious or not otherwise in accord with the law shall not excuse stipulated

penalties for failure to perform actions not in dispute except to the extent Defendants can show that it was impossible to perform those actions pending resolution of the dispute.

- If the Court finds that Plaintiff's decision was not arbitrary and capricious, Defendants shall transmit payment of all penalties which have accrued during the dispute, plus interest at the rate specified in Section 107(a) of CERCLA or other applicable statute, regulations or guidance within ninety (90) Working days of resolution of the dispute, in accordance with the method of payment set forth in Section XX(F.).
- Initiation of the Dispute Resolution procedure itself will not postpone the Defendants' obligations under this Decree with respect to the disputed issue, or stay the accrual of stipulated penalties. Defendants are not required to pay, and Plaintiff agrees not to demand payment of, penalties accrued until completion of the Dispute Resolution process.
- Defendants may dispute the underlying compliance issue that gives rise to stipulated penalties, but once EPA or COE, as appropriate, (in the event Defendants do not initiate dispute resolution proceedings with the Court) or the Court (in the event Defendants do initiate dispute resolution proceedings with the Court) has determined that there has been a violation that gives rise to stipulated penalties, the application or amount of 24 penalties is not subject to dispute resolution.
- (I.) After the Dispute Resolution process has ended, and if 26 the dispute has been resolved in favor of the United States, if

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Defendants refuse to implement Plaintiff's decision, Plaintiff may elect to perform the Work. If Plaintiff does perform the Work after Defendants' refusal, stipulated penalties will continue to accrue for the life of the Decree.

## XXII. FORCE MAJEURE

- (A.) Defendants shall perform all the requirements of this Consent Decree according to the terms of this Decree and referenced supporting documents or any modification thereto, and the approved Work Plans, unless such performance is prevented or delayed by events which constitute a <u>force majeure</u>.
- (B.) For the purposes of this Decree, a <u>force majeure</u> is

  defined as any event arising from causes entirely beyond the con
  trol of Defendants or their contractors, subcontractors or con
  sultants, which delays or prevents performance. Neither economic

  hardship nor increased costs shall be considered an event beyond

  the control of Defendants, and these events shall not trigger the

  <u>force majeure</u> clause.
  - (C.) Defendants have the burden of proving by clear and convincing evidence that any delay is or will be caused by events entirely beyond their control and that the duration of the delay requested is necessary.
- (D.) In the event of a <u>force majeure</u>, the time for performance of the activity delayed by the <u>force majeure</u> shall be extended for the minimum time necessary to allow completion of the delayed activity, but in no event longer than the time period of the delay attributable to the <u>force majeure</u>. The time for per-

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1 formance of any activity dependent on the delayed activity shall be similarly extended. Plaintiff will determine whether require-3 ments are to be delayed and the time period granted for any 4 delay. Defendants shall adopt all practicable measures to avoid 5 or minimize any delay caused by a force majeure. 6 In the event of a force majeure, Defendants shall 7 orally notify Plaintiff's Project Coordinator no later than forty-eight (48) hours after Defendants become aware of the force 9 majeure, and shall notify EPA and the Department of Justice in 10 writing within fourteen (14) calendar days after discovery of a 11 force majeure. The written notification shall describe the 12 alleged force majeure, the anticipated length of the delay, and 13 any measures Defendants are taking to mitigate the event or the 14 delay. 15 Failure of Defendants to comply with the written (F.) 16 notification requirements of this Section shall result in 17 automatic forfeiture of any right to claim a force majeure delay. 18 ADDRESSES FOR NOTICE; SERVICE OF PROCESS XXIII. 19 Notification to or communication among the parties shall be 20 addressed as follows: 21 As to EPA: 22 Remedial Project Manager, South Bay Asbestos Area Toxics and Waste Management Division, Superfund Program 23 United States Environmental Protection Agency 215 Fremont Street 24 San Francisco, California 94105

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2	As to the Department of Justice:
3	Section Chief Environmental Enforcement Section
4	P.O. Box 7611
5	Washington, D.C. 20044-7611
6	As to the U.S. Army Corps of Engineers:
7	District Counsel
8	San Francisco District U.S. Army Corps of Engineers
9	and the first of t
	San Francisco, California 94105
10	As to the United States Fish and Wildlife Service:
11	Field Supervisor
12	Fish and Wildlife Enhancement Field Office U.S. Fish and Wildlife Service
13	2800 Cottage Way, Room E-1803
	Sacramento, Calliornia 95825
14	As to the City:
15	MOLGEDENT
4.0	DEP City Attorney 151 West Mission Street
16	San Jose, California 95110
17	and
18	City Manager's Office
19	801 N. 1st Street San Jose, California 95110
20	As to Raisch:
21	Mr. Lawrence J. Klamecki
22	Vice President  A. J. Raisch Paving Co.
	96 N. 3rd Street, Suite 680
23	San Jose, California 95113
24	XXIV. MODIFICATION
25	There shall be no modification of this Consent Decree
26	

without written approval of all parties to this Decree and entry by the Court.

### XXV. ADMISSIBILITY OF DATA

In the event that the Court is called upon to resolve a dispute concerning implementation of this Consent Decree, the parties waive any evidentiary objection to the admissibility into evidence of sampling data gathered, generated, or evaluated pursuant to, and in compliance with, this Decree.

#### XXVI. <u>COMMUNITY</u> <u>RELATIONS</u>

Defendants shall cooperate with Plaintiff and the State of California in providing information to the public. As requested by Plaintiff or the State, Defendants shall participate in the preparation of information disseminated to the public and in public meeting(s) which may be held or sponsored by Plaintiff or the State to explain activities at or concerning the site.

# XXVII. PUBLIC PARTICIPATION

- (A.) Plaintiff will provide for public notice and participation concerning this Consent Decree upon its lodging with the United States District Court as a proposed settlement in this matter in accordance with 28 U.S.C. § 50.7 and 42 U.S.C. § 9622(d)(2).
- (B.) Plaintiff will provide persons who are not parties to the proposed settlement with the opportunity to file written comments during at least a thirty (30) day period following such notice. Plaintiff will file with the Court a copy of any comments received and its responses to such comments.

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(C.) After the closing of the public comment period, Plaintiff will review all comments and determine whether the comments disclose facts or considerations which indicate that the proposed Decree is inappropriate, improper or inadequate, and therefore that it should be modified.

If a modification is deemed necessary by Plaintiff based on public comment, Plaintiff will notify Defendants of such proposed modification(s). Any proposed modification to this Decree shall be subject to written approval of all parties in accordance with Section XXIV.

# XXVIII. CONSISTENCY WITH THE NCP

The RD/RA, if performed in full accordance with the requirements of this Consent Decree, is consistent with the provisions of the NCP, pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605.

#### XXIX. INDEMNIFICATION OF THE UNITED STATES

Notwithstanding any approvals which may be granted by the United States or other government entities, Defendants agree to indemnify the United States, its officials, employees, agencies, and contractors from any liability which may arise from Defendants' acts or omissions relating to the execution of the Work required by this Decree or compliance with this Decree. Defendants also agree to assume any liability arising from or relating to their acts or omissions or the acts or omissions of any of their contractors, subcontractors, or any other person acting on their behalf in the performance or nonperformance of 26 the Work.

poration not a signatory to this Decree, nothing in this Consent

Decree shall constitute or be construed as a covenant not to sue,

or as release from any claim, cause of action, or demand in law

This Consent Decree does not constitute a

preauthorization of funds under CERCLA Section 111(a)(2), 42

Defendants agree not to make any claims pursuant to CERCLA

subject matter of and the Parties to this action until

XXXIV for the purposes of issuing such further orders or

directions as may be necessary or appropriate to construe,

termination of this Consent Decree in accordance with Section

implement, modify, enforce, terminate, or reinstate the terms of

this Consent Decree or for any further relief as the interest of

Section 112 or Section 106(b)(2), 42 U.S.C. §§ 9612, 9606(b)(2),

or any other provisions of law directly or indirectly against the

Hazardous Substances Superfund, or make other claims against the

United States for costs expended in connection with this Consent

(A.) With respect to any person, firm, partnership, or cor-

In consideration of entry of this Consent Decree,

CONTINUING JURISDICTION

The Court specifically retains jurisdiction over both the

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or equity.

U.S.C. § 9611(a)(2).

(C.)

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justice may require.

#ORM OBD-183 MAR RI 1.2

A. To the extent required by Section 121(c) of CERCLA, 42
U.S.C. § 9621(c), and any applicable regulations, EPA shall
review the remedial action at the Site at least every five (5)
years after the entry of this Consent Decree to assure that human
health and the environment are being protected by the Remedial
Action implemented hereunder. Until such time as EPA certifies
the completion of the Remedial Action pursuant to Section
XXXIV(A.), Defendants shall conduct the requisite studies,
investigations, or other response actions as determined necessary
by EPA in order to permit EPA to conduct the reviews of this
remedial action required by Section 121(c) of CERCLA.

B. Defendants shall be provided with an opportunity to confer with EPA on any additional work proposed by EPA during the 5-year review process and to submit written comments for the record during public comment period. After the period for submission of written comments is closed, the Regional Administrator for EPA Region IX shall determine in writing whether further response action is appropriate.

#### XXXIII. EFFECTIVE DATE

(A.) Plaintiff anticipates that it will issue a ROD amendment prior to the entry of this Decree that is in accordance with the Work to be performed in this Consent Decree. Plaintiff will not move to enter the Decree until the ROD amendment has been issued and Defendants have had an opportunity to review it

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for consistency with the Work to be performed pursuant to this Decree.

(B.) This Decree shall be effective upon the date of its entry by the Court.

## XXXIV. CERTIFICATION OF WORK AND TERMINATION OF DECREE

# (A.) <u>Certification of Completion of RD/RA Work</u>

- (1.) When the Defendants determine that they have completed all Work required by the RD/RA Work Plans and Section V of this Decree, they shall submit to EPA a Notice of Completion and a Final Remedial Action Report as required by Section V(F.)(3.). The Notice and Final Remedial Action Report shall summarize the Work performed, the results of the confirmation sampling and analysis and any supporting documentation.
- Report and any other relevant information. EPA will issue a Certification of Completion of Remedial Action upon its determination that (a) Defendants have satisfactorily completed the RD/RA Work in accordance with the terms of this Decree, the ROD, CERCLA, and the NCP, and have submitted all the required reports and other documentation required by this Consent Decree (b) no further Work is necessary to complete the RD/RA Work; and (c) all stipulated penalties incurred in performing the RD/RA Work, past and oversight costs required pursuant to Section XV, and any other monies required to be paid under this Consent Decree (except such penalties or other debts to the United States

that the City has incurred or may incur in performing the R/M Work) have been paid in full by Defendants.

(3.) If EPA determines that the RD/RA Work has not been satisfactorily completed, it will notify Defendants in writing of its determination and set out what must be done to complete the Work.

- (4.) In the event that Defendants dispute EPA's determination pursuant to subsection (A.)(3.) above, Defendants may invoke the Dispute Resolution procedure as set forth in Section XXI.
- Restoration and Mitigation Work required by Section VI of this
  Decree cannot begin until all Remedial Action Work has been
  completed. Therefore, EPA will certify the completion of the
  Remedial Action as soon as practicable following submittal of the
  Final Remedial Action Report. EPA presently anticipates that if
  no additional work is necessary for completion of the Remedial
  Action, it should be able to review the Final Remedial Action
  Report and certify the remedy within 90 days of receipt of the
  Remedial Action Report. In the event that EPA has not certified
  the remedy and has not required additional work a) within 6
  months of receipt of the Final Remedial Action Report or b)
  within 3 months of receipt of a notice of completion of
  additional work, Defendants may invoke the Dispute Resolution
  procedure as set forth in Section XXI.

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# (B.) <u>Certification of Completion of Restoration and</u> Mitigation Work

all Restoration and Mitigation Work required by the R/M Work Plans and Section VI of this Decree (including the monitoring and maintenance period required by Section VI(G.), it shall submit to COE a Notice of Completion and a Final R/M Report as required by Section VI(E.)(8.)(b.)(iii). The Notice and Final R/M Report shall summarize the Restoration/Mitigation Work performed, the results of inspection and monitoring activities, and any supporting documentation.

- (2.) COE, FWS and EPA will review the Notice and Final R/M Report and any other relevant information. COE will issue a Certification of Completion of Restoration and Mitigation upon the determination of COE and FWS (in consultation with EPA) that (a) Defendants have satisfactorily completed the R/M Work in accordance with the terms of this Decree and have submitted all required reports and other documentation as required by this Consent Decree; (b) no further Work is necessary to complete the R/M Work; and (c) that the City has paid in full all stipulated penalties and any other debts to the United States incurred in performing the Restoration and Mitigation Work.
- (3.) If COE (in consultation with FWS and EPA) determines that the R/M Work has not been satisfactorily completed in accordance with the requirements of the R/M Plans and Section VI of this Decree, it will notify the City in writing

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of its determination and set out what must be done to complete the R/M Work.

(4.) In the event that the City disputes COE's determination pursuant to subsection (B.)(3.) above, the City may invoke the Dispute Resolution procedure as set forth in Section XXI.

(5.) In the event that COE has not certified the remedy and has not required additional work a) within 6 months of receipt of the Final R/M Report, or b) within 3 months of receipt of a notice of completion of additional work, the City may invoke the Dispute Resolution procedure as set forth in Section XXI.

(C.) Termination of the Decree. Except for such specific continuing obligations as are set forth in this Decree, this Decree shall terminate upon EPA's notice to the Court that (a.) EPA has certified the completion of the Remedial Action in accordance with subsection (A.) of this Section; and (b.) COE has certified the completion of the Restoration and Mitigation Work in accordance with subsection (B.) of this Section.

# XXXV. <u>SECTION HEADINGS</u>

The section headings set forth in this Decree are included

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for convenience of reference only and shall be disregarded in the construction and interpretation of any of the provisions of this

23 Decree.

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FORM OBD-183 MAR 83

By its signature below, San Jose consents to this Decree as hereby given. CITY OF SAN JOSE City Attorney 14 2 18 4 

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RM 08D-183 MAR 83

By its signature below, A. J. Raisch Paving Company consents to this Decree as hereby given. Lawrence J. Klamecki Vice President A. J. Raisch Paving Company 

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DRM OSD-IN

By their signatures below, the parties consent to this Decree as hereby given. 2 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY 3 DATE: 9.4.90 4 Daniel W. McGovern 5 Regional Administrator Region 9 6 DATE: \_2/6/90 7 Edward E. Reich, Deputy 8 Assistant Administrator Office of Enforcement 9 10 UNITED STATES/ARMY OORPS OF ENGINEERS DATE: \_\_14 Feb 91 11 anan tt. Col. Stanley Phefnambucq 12 District Engineer 13 UNITED STATES DEPARTMENT OF JUSTICE 14 ENVIRONMENT AND, NATURAL RESOURCES DIVISION 15 Richard B. Stewart 16 Assistant Attorney General 17 herbe are February 13 1991 DATE: 18 Leslie Allen Trial Attorney 19 Environmental Enforcement Section 20 OFFICE OF THE UNITED STATES ATTORNEY 21 22 DATE: T. McGIVERN, JR. 23 United States Attorney Northern District of California 24 25 Patrick Ramirez S. Bupara 26 Assistant Upited States Attorney CONSENT DECREE - 82 -

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